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OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

OGC 77-470

7-22-77

GENERAL COUNSEL

July 22, 1977

Executive Registry

Admiral Stansfield Turner Director Central Intelligence Agency Washington, D. C. 20505

Dear Admiral Turner:

Herewith, in accordance with the provisions of Executive Order No. 11030, as amended, is a proposed Executive Order entitled "Logging of Outside Contacts."

This proposed order was informally submitted by a member of the White House staff.

On behalf of the Director of the Office of Management and Budget, I would appreciate receiving your comments concerning this proposed Executive order. Comments or inquiries may be submitted by telephone to Mr. Ronald A. Kienlen of this office (395-5600; IDS 103-5600). I will assume that you have no objection to the issuance of this proposed order if your comments have not been received by Monday, August 1, 1977.

Sincerely,

William M. Nichols
General Counsel

Enclosure

D-MB

## EXECUTIVE ORDER

## LOGGING OF OUTSIDE CONTACTS

The American people have a legitimate interest in having available a public record of contacts between officials of the Executive Branch and citizens seeking to influence Federal action and policy. A system of recording the contacts of such outside parties with Executive Branch officials will discourage attempts to use improper influence and strengthen public confidence in the integrity of Executive decision—making.

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and statutes of the United States, including section 301 of title 3 and section | 7301 of title 5 of the United States Code and as President of the United States, it is hereby ordered as follows:

Section 1. Definitions. As used in this order:

- (a) "agency" means an executive agency (other than
  the General Accounting Office) as defined in section 105 of
  title 5 of the United States Code, and includes all independent regulatory bodies and all offices within the Executive
  Office of the President and the U.S. Postal Service and the Postal
  Rate Commission;
  (b) "executive official" means
  - (1) any individual appointed by the President by and with the advice and consent of the Senate to a position in any agency and any officer, paid at the rate of 0-7 or higher in the uniformed services, or
  - (2) any individual appointed by the President to a position in the Executive Office of the President and paid an annual salary equivalent to, or greater than, GS-15;

- (c) "head of agency" means, in case of an agency headed by more than one person, the chair or comparable member of such agency;
- (d) "outside party" means any individual not employed by or on behalf of any agency or military department;
- (e) "official business" includes, but is not limited to, any case or matter under investigation by an agency; any suggested investigation; any agency rule-making, adjudicatory or licensing procedure; any agency personnel matter; any matter involving the expenditure of Federal funds; any matter involving proposed agency regulations or policies.
- Section 2. Logging of Communications with Cutside Parties.
- (a) Except as provided in section 5, all executive officials shall record the data required in section 3 relating to each oral communication with an outside party concerning official business.
- (b) Heads of agencies shall extend the coverage of this order to all officials in their agencies, in addition to executive officials, whost hey determine to have substantial influence in the making of agency decisions.
- (c) Heads of agencies are also authorized to determine whether the needs of their agencies and the public interest require more extensive regulation of officials' communications with outside parties and, if so, to promulgate such regulations.
- Section 3. Nature of Log. The data to be recorded with respect to communications subject to section 2 are:
  - (1) date of communication;
  - (2) name and official status of the outside party; and
- (3) brief notation as to the subject matter of the communication.

Section 4. <u>Disclosure</u>. Heads of agencies shall establish and maintain within their agencies effective programs for the prompt and convenient disclosure to the public of the records maintained pursuant to this order.

Section 5. Exceptions. The logging and disclosure provisions of this order do not apply to communications

- (a) with members of the news media acting in their capacity as such;
- (b) the disclosure of which pursuant to this order is subject to statutory prohibition or is protected by privilege; or
  - (c) the disclosure of which purusant to this order would
  - (i) jeopardize information specifically required by Executive Order to be kept secret in the interest of national defense or foreign policy;
  - (ii) constitute a clearly unwarranted invasion
    of personal privacy;
  - (iii) impair an ongoing investigation or prosecution or disclose investigative techniques or procedures; or
  - (iv) endanger informants, confidential sources,
     or law enforcement personnel.
- Section 6. Communications from Executive Office of the President Concerning Investigations. In addition to recording the data required by this order concerning oral communications with outside parties, all officials covered by this order shall maintain a record of oral communications originating from the Executive Office of the President concerning agency investigations, matters or cases involving particular individuals or groups, or suggesting the initiation of such investigations, matters or cases. The data required to be recorded shall be subject to the provisions of sections 3-5.

Section 7. <u>Supervision</u>. (a) The Attorney General, or such other official as may be designated by the President, shall:

- (i) render to the heads of agencies such advice as may be needed to enable them to implement and maintain the requirements of this order;
- (ii) issue such guidelines as may be necessary to carry out the purposes of this order;
- (iii) review implementation and maintenance of the requirements of this order to insure adherence to its provisions; and
- (iv) recommend to the President from time to time such revisions in this order as may appear necessary to insure that the process of administrative decision-making is fair and effective.
- (b) Heads of agencies shall cooperate to the fullest extent practicable with the Attorney General to facilitate the performance of his responsibilities under subsection (a) of this section.

Section 8.	Effective Date.	This	order	shall	be
effective as of		•			

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